1 of 24



## **Buckingham Town Council**

Town Council Office, Buckingham Centre, Verney Close, Buckingham, MK18 1JP 01280 816426

office@buckingham-tc.gov.uk

Town Clerk: Claire Molyneux

Wednesday, 24 July 2024

FULL COUNCIL

Councillors,

You are summoned to an Extraordinary meeting of the Full Council of Buckingham Town Council to be held on Monday 29<sup>th</sup> July 2024 at 7pm in the Council Chamber, Cornwalls Meadow, Buckingham.

Please note that the meeting will be preceded by a Public Session in accordance with Standing Orders 3.e and 3.f, which will last for a maximum of 15 minutes. Members of the public can attend the meeting in person. If you would like to address the meeting virtually, please email committeeclerk@buckingham-tc.gov.uk or call 01280 816426 for details.

The meeting can be watched live on the Town Council's YouTube channel here: <a href="https://www.youtube.com/channel/UC89BUTwVpjAOEIdSlfcZC9Q/">https://www.youtube.com/channel/UC89BUTwVpjAOEIdSlfcZC9Q/</a>.

Claire Molyneux Town Clerk

#### **AGENDA**

#### 1. Apologies for absence

Members are asked to receive apologies for absence.

#### 2. Declarations of interest

To receive declarations of any personal or prejudicial interest under consideration on this agenda in accordance with the Localism Act 2011 Sections 26-34 & Schedule 4.

#### 3. Planning applications (major site: Osier Way development)

To consider a response to planning applications received from Buckinghamshire Council and whether to request a call-in.

Additional information provided by the Clerk.

BTC/46/24

(All three applications) :Land Off Osier Way East Of Gawcott Road And South Of Buckingham Ring Road Buckingham

Vistry Northern Counties

Visity Northern Counties



Neukirchen-Vluyn, Germany



Members are reminded when making decisions that the Public Sector Equality Duty 2010 requires Members to have due regard to the need to: Eliminate unlawful discrimination, harassment and victimisation and other conduct that is prohibited by the Act, advance equality of opportunity between people who share a characteristic and those who don't, and to foster good relations between people who share a characteristic and those who don't. All Committee documents can be found on the Buckingham Town Council's website. Alternatively, the Clerk can send you a copy of any minutes, reports, or other information. To do this, send a request using the contact details set out above.

#### www.buckingham-tc.gov.uk

24/01927/ADP

Submission of details of **road appearance**, landscaping, layout and scale to Outline Planning Application (with all matters other than means of access reserved) for a residential development of up to 420 dwellings (including affordable housing), and associated infrastructure including provision of open space (including formal play space); car parking; new pedestrian and cycle linkages; landscaping and drainage works (to include SuDS attenuation) and **two new accesses off Osier Way and one new access off Gawcott Road**. Includes demolition of the existing pigsty pursuant to outline planning permission 19/00148/AOP.

24/01965/ADP

Submission of details reserved matters for **Phase 2** for the erection of 152 dwellings along with landscaping, garages, roads, and all ancillary works pursuant to outline planning permission 19/00148/AOP (Outline Planning Application (with all matters other than means of access reserved) for a residential development of up to 420 dwellings (including affordable housing), and associated infrastructure including provision of open space (including formal play space); car parking; new pedestrian and cycle linkages; landscaping and drainage works (to include SuDS attenuation) and two new accesses off Osier Way and one new access off Gawcott Road. Includes demolition of the existing pigsty).

24/01966/ADP

Submission of details reserved matters for **Phase 3** for the erection of 134 dwellings along with landscaping, garages, roads, and all ancillary works pursuant to outline planning permission 19/00148/AOP (Outline Planning Application (with all matters other than means of access reserved) for a residential development of up to 420 dwellings (including affordable housing), and associated infrastructure including provision of open space (including formal play space); car parking; new pedestrian and cycle linkages; landscaping and drainage works (to include SuDS attenuation) and two new accesses off Osier Way and one new access off Gawcott Road. Includes demolition of the existing pigsty).

#### 4. Bank and CCLA signatories

To receive a report from the Compliance and Projects Manager.

BTC/47/24

#### 5. Chair's announcements

#### 6. Date of the next meetings:

Full Council: Monday 16<sup>th</sup> September 2024 Interim Council: Monday 14<sup>th</sup> October 2024

To:

All Councillors

Email: office@buckingham-tc.gov.uk

#### **BUCKINGHAM TOWN COUNCIL**

#### EXTRAORDINARY MEETING OF THE FULL COUNCIL

#### MONDAY 29TH JULY 2024

#### **Additional information on Planning Applications**

Planning Clerk: Mrs. K. McElligott

#### Background:

Three applications have been received for comment by 5<sup>th</sup> August for the land south of the bypass and Osier Way between Gawcott Fields and Top Angel. The Outline Plan 19/00148/AOP was approved on 12<sup>th</sup> July 2022, and was followed by the Details application for Phase I (22/02689/ADP; 121 dwellings) reviewed at the Interim Council held on 23<sup>rd</sup> September 2022. Members are referred to Report IM/70/22 for more information on this phase application; their response was to Oppose, as it was to the Amended Plans at the meetings of 24<sup>th</sup> April 2023, 9<sup>th</sup> October 2023 and 26<sup>th</sup> February 2024. Cllr Stuchbury had asked for the application to be called-in but this was refused, and approval was granted on 28<sup>th</sup> February 2024.

The three applications are described below; they are for the spine road and new access off Gawcott Road (24/01927/ADP), Phase 2 of the housing area (24/01965/ADP; 152 dwellings) and Phase 3 of the housing area (24/01966/ADP; 134 dwellings). This leaves 13 of the approved 420 dwellings for Phase 4.

For convenient comparison the housing breakdown for all 4 Phases is:

Di	T =				1 4 1 1	1
Phase	Tenure	1-bed	2-bed	3-bed	4-bed	5-bed
1	Affordable	2 Ground Floor	8 houses	16 houses	3 houses	
	(40)	M4(3) maisonettes,	8 M4(3) bungalows			
Plots		2 First Floor	1 flat over 3			
Nos.		maisonettes	carports			
1 -	Sale (81)		5 M4(2) bungalows	55 houses	15 houses	6 houses
121	` ,			(3 styles)	(3 styles)	(2 styles)
2	Affordable	5GF M4(3)	4 bungalows	39 houses	5 houses	•
Plots	(60)	maisonettes	2 houses			
Nos.	, ,	5 FF standard				
269		maisonettes				
-	Sale (92)		7 2-bed bungalows	30 houses	14 houses	15 houses
420	, ,		26 houses (1 style)	(2 styles)	(4 styles)	(3 styles)
3	Affordable	3 GF M4(3)	2 GF maisonettes	30 houses	4 houses	
	(47)	maisonettes	4 GF (M4(3)			
Plots	,	3 FF standard	maisonettes			
Nos.		maisonettes	6 FF standard			
122			maisonettes			
_			1 flat over garage			
255			4 houses			
	Sale (87)		2 flats over garage	56 houses	20 houses	4 houses
	,		5 houses (1 style)	(3 styles)	(4 styles)	(2 styles)
				, ,	\ , , ,	
4	Affordable		•	•	•	•
Plots	(0)	35% of 420 = 147 (delivered in Phases 1-3)				
Nos.	Sale (13)	, ,		•		
256	·	420 approved – 147 affordable – 260 Sale = 13 balance due				
_		11				
268						

M4(2) = Accessible and adaptable dwellings (capable of future adaptation to use by the disabled)

M4(3) = Wheelchair user dwelling. There are no M4(3) Sale dwellings

# Land Off Osier Way East Of Gawcott Road And South Of Buckingham Ring Road Buckingham Vistry Northern Counties

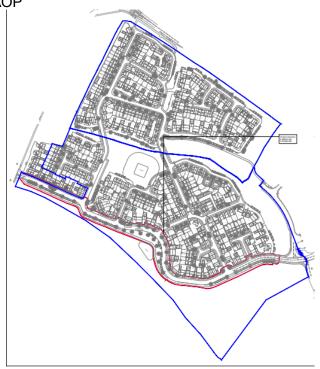
Plan	ning History (whol	e site)	
1	19/00148/AOP	Outline Planning Application (with all matters other than means of access reserved) for a residential development of up to 420 dwellings (including affordable housing), and associated infrastructure including provision of open space (including formal playspace); car parking; new pedestrian and cycle linkages; landscaping and drainage works (to include SuDS attenuation) and two new accesses off Osier Way and one new access off Gawcott Road. Includes demolition of the existing pigsty.	Approved
2	19/A0148/POA	S106 obligations for which formal discharge is sought are within paragraph 1.1 of the Eighth Schedule	Satisfied
3	19/B0148/POA	Landscape and Ecology Mitigation and Management Plan, as required by paragraph 1.1 of the Fifth Schedule: Biodiversity of the Section 106 Agreement	Satisfied
4	19/D0148/POA	1.0 of the Third Schedule: Affordable Housing Obligations of the Section 106 Agreement	Satisfied
5	19/E0148/POA	1.2 of the Fourth Schedule: The Open Space Obligations of the Section 106 Agreement	Pending Consideration
	19/F0148/POA	Clause 1, Schedule 9 of the S106 Agreement, associated with outline planning permission reference 19/00148/AOP	Pending Consideration
6	19/A0148/DIS	Application for approval of details subject to condition 8 (design code)	Satisfied
7	19/B0148/DIS	Application for approval of details subject to condition 2 (phasing plan)	Satisfied
8	19/C0148/DIS	Application for approval of details subject to condition 13 (biodiversity)	Satisfied
9	19/D0148/DIS	Application for approval of details subject to condition 10 (Energy and Sustainability Statement)	Partly satisfied
10	19/E0148/DIS	Application for approval of details subject to condition 17 (Noise Assessment)	Satisfied
11	19/F0148/DIS	Application for approval of details subject to condition 22 (Construction Traffic Management Plan/Report)	Partly satisfied
12	19/G0148/DIS	Application for approval of details subject to condition 27 (lighting)	Satisfied
13	19/H0148/DIS	Application for approval of details subject to condition 18 (contaminated land assessment)	Satisfied
14	19/I0148/DIS	Application for approval of details subject to condition 24 (Broadband)	Pending Consideration
15	19/J0148/DIS	Application for approval of details subject to condition 14 (flood risk assessment)	Satisfied
16	22/02689/ADP	Erection of 121 dwellings along with landscaping, garages, roads, and all ancillary works (Phase 1) following outline permission ref: 19/00148/AOP.	Approved
17	22/A2689/DIS	Application for approval of details subject to condition 22 (sub station details)	Pending Consideration
18	23/01545/DIS	Application for approval of details subject to condition 14 (drainage)	Not satisfied
19	24/01965/ADP	Submission of details reserved matters for Phase 2 for the erection of 152 dwellings along with landscaping, garages, roads, and all ancillary works pursuant to outline planning permission 19/00148/AOP (description as above)	Pending Consideration
20	24/01966/ADP	Submission of details reserved matters for Phase 3 for the erection of 134 dwellings along with landscaping, garages, roads, and all ancillary works pursuant to outline planning permission 19/00148/AOP (description as above)	Pending Consideration

#### BTC/46/24

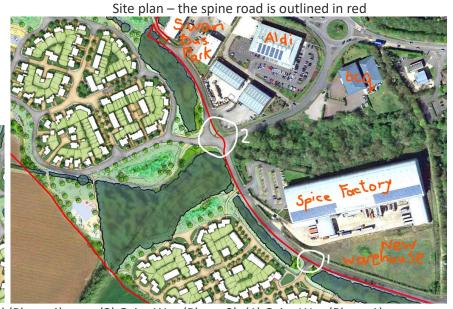
#### 1. **24/01927/ADP**

Submission of details of **road appearance**, landscaping, layout and scale to Outline Planning Application (with all matters other than means of access reserved) for a residential development of up to 420 dwellings (including affordable housing), and associated infrastructure including provision of open space (including formal playspace); car parking; new pedestrian and cycle linkages; landscaping and drainage works (to include SuDS attenuation) **and two new accesses off Osier Way and one new access off Gawcott Road.** Includes demolition of the existing pigsty pursuant to outline planning permission 19/00148/AOP



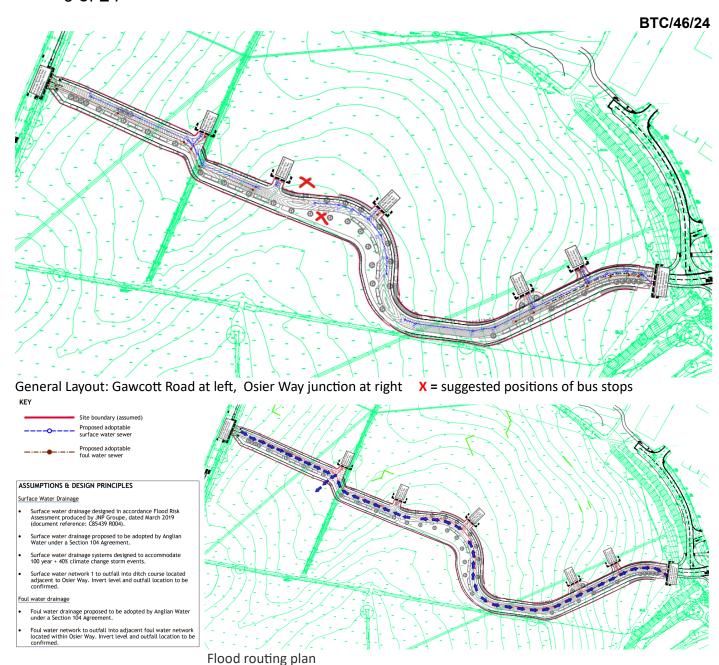


Location plan



Accesses to the estate: (3) Gawcott Road (Phase 4) Taken from the Masterplan for 19/00148/AOP

(2) Osier Way (Phase 2); (1) Osier Way (Phase 1)



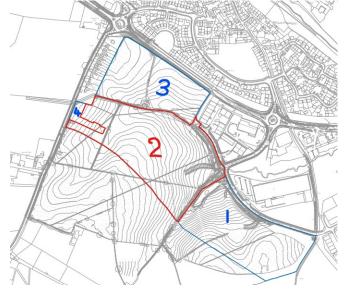
The spine road connects the two points of access for Phases 2 & 3, and (eventually) 4; Phase 1, as can be seen from the plan on p2, is separated by a band of woodland from the rest of the estate and has no road connections with it. Its access is direct to Osier Way opposite the site entrance for the new warehouse (22/01498/APP approved March 2023).

It is intended that the spine road be adoptable and of a construction and dimensions suitable for a bus route (a tracking drawing for a 12m long vehicle is submitted, which is the length of an Arriva Sapphire single-decker), and it has a footway along the whole length of its north side, not always along the kerb, but never far from it.

#### 2. **24/01965/ADP**

Submission of details reserved matters for **Phase 2** for the erection of 152 dwellings along with landscaping, garages, roads, and all ancillary works pursuant to outline planning permission 19/00148/AOP (Outline Planning Application (with all matters other than means of access reserved) for a residential development of up to 420 dwellings (including affordable housing), and associated infrastructure including provision of open space (including formal playspace); car parking; new pedestrian and cycle linkages;

landscaping and drainage works (to include SuDS attenuation) and two new accesses off Osier Way and one new access off Gawcott Road. Includes demolition of the existing pigsty)





Phase 2 boundary (red) and Layout plan.

Phase 4 boundary is the L-shape on the western edge south of the Gawcott Fields houses

Phase 2 is the part of the site along the field edge to the south from Gawcott Road to the access from Osier Way, and is bordered to the north by Phase 3 and the Swan Business Park, and to the east by a band of woodland beyond which is Phase 1. The access to Gawcott Road (see application above) has a narrow band of Phase 2 beside it, and the houses of Phase 4 (application not yet received). An east-west band of green space separates Phases 2 & 3.

#### Affordable Housing

The social housing is divided into Affordable Rent (47, blue) and Shared Ownership (13, orange) and is in acceptably small groups (a combined map of both Phases has been created and is on the next page for the full picture; there are no Affordable units in Phase 4).



With regard to tenure blindness it should be noted that

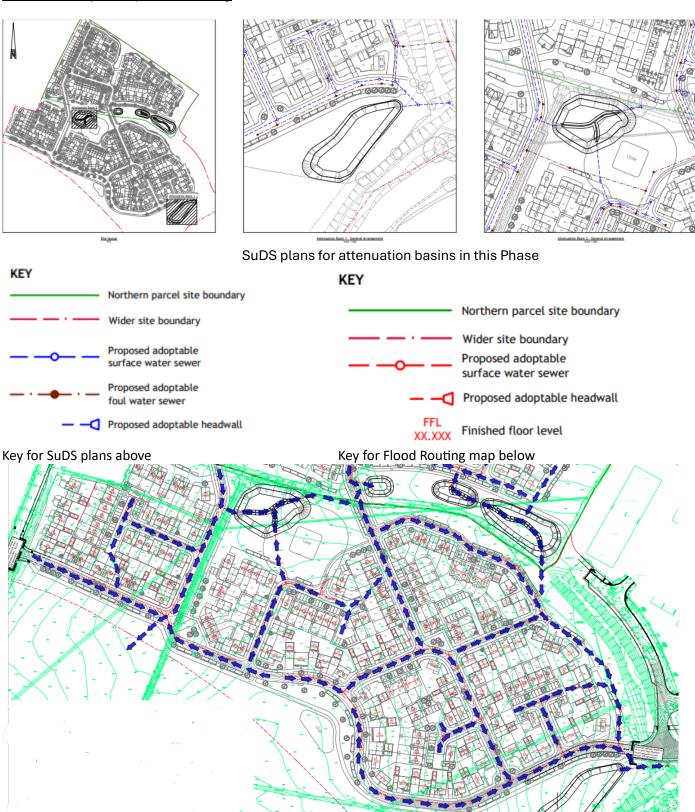
- None of the affordable housing has a chimney
- None of the affordable housing has a garage (but neither do about half the Sale houses)
- The majority of its parking is in blocks in front of the houses (Sales houses have driveway parking)
- None of the high-quality materials are scheduled for use on these houses

Phase 2 and Phase 3 Affordable housing plans amalgamated by the Clerk for information

See separate Phase reports for comments



#### Attenuation (SuDS) and flooding



Flood routing map (section of combined Phase 2 & 3 map)

#### Design

The houses are plain, see street scenes below, p.13, with detailing under the eaves and a soldier course lintel over the windows, and some types have a bay window or quoining, and a few have patterning in the gable brickwork. Porches are mostly a simple canopy. Such decorative details are on the front elevations only except for corner plots.

Sale House types have names, all trees. Affordable have letter codes.

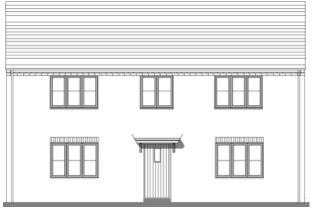
The majority of houses with chimneys are on corner plots, as are those to be rendered.



"The Birch" type – 5 bed Sale house; only 4 of the 7 have chimneys



The "Holly" – 2 bed Sale house; all the 2-bed Sale houses on this phase are "Holly" type and they are almost identical to the Affordable type B4 (slight difference in rear fenestration)



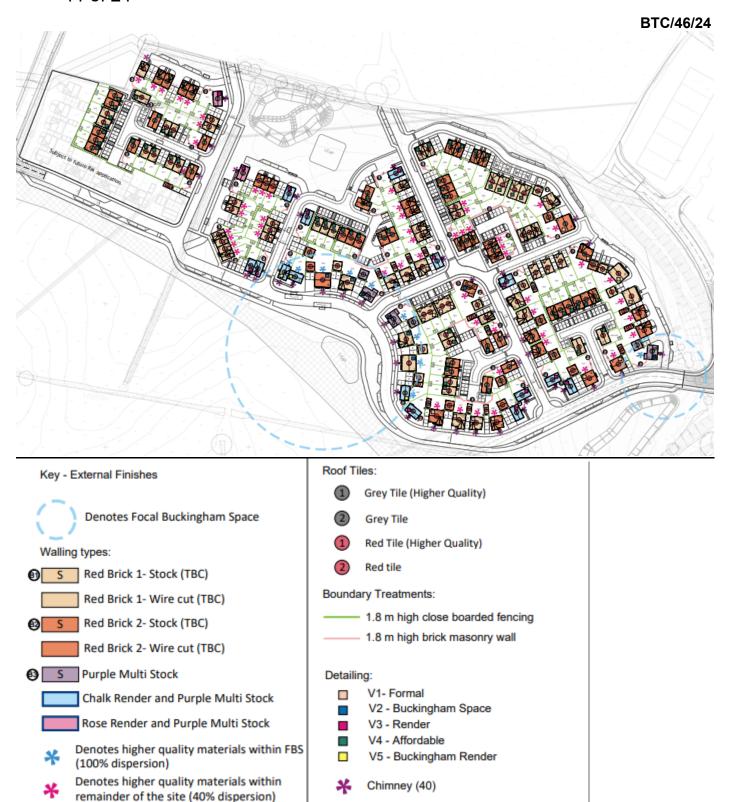
B1 1-bed Affordable maisonette; the upper floor is accessed via a door in the side elevation



2 bed Sale bungalow

#### External Materials and Focal Buckingham Spaces

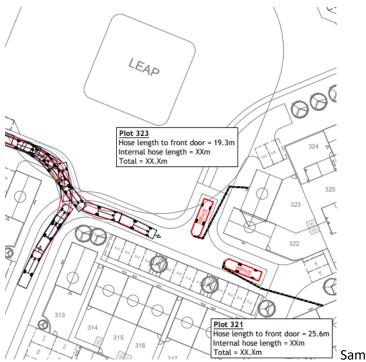
This Phase has two 'Focal Buckingham Spaces' – one is the arc facing the LEAP on the southern edge, and the other is the principal entrance off Osier Way. They get better quality materials (see Key below plan):



It is notable that not one of the Affordable Houses has a star of any colour against it.

#### Fire engine tracking

A combined Phase 2/Phase 3 drawing has been submitted to show that a DB32 fire engine (8.68m long) can negotiate the more awkward corners and access the majority of houses. Where this is not possible, the diagram includes required hose length from the nearest point, but this is only measured to the front door, so there is no saying whether the length is adequate for, say, a fire in a shed. The longest distance from engine to front door on this phase is 25.6m. A standard fire engine hose is 23m. long (London Fire Brigade).



Sample section of Tracking plan

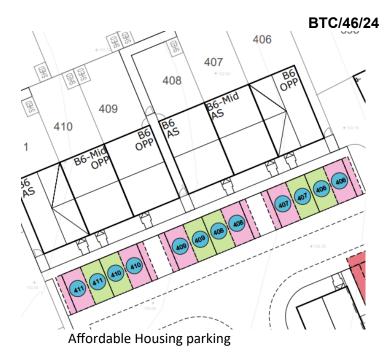


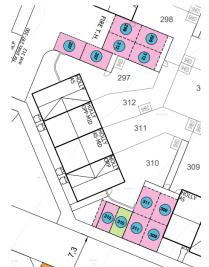
There is more parking than the calculated requirement, see table below, and as noted above, the social housing has frontage blocks of bays, while sale housing has a garage and/or driveway parking. Visitor parking is mainly around the perimeter. It is still not explained what a 'space within a garage' means (there were some of these in Phase 1), see Phase 3 Parking section, p.18.

Total n	no. of Parking Spaces required:	=378
Spaces	=2.5	
Provis	ion achieved:	
	On-Plot private parking (307)	
	Spaces available within garages (17)	
	Visitor parking spaces (67)	
	M4(2) allocated parking	
	M4(3) allocated parking	
	Standard allocated parking	
Total no. Spaces p	<b>=391</b> =2.6	



There is a parking court for these 6 2-bed sale houses but surveillance from the house is not easy because of the angle.





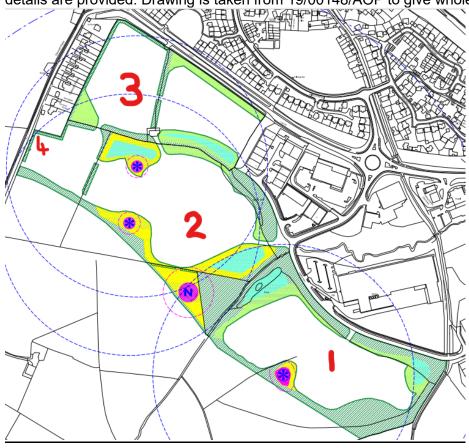
Not all bays are adjacent to the house they belong to. Rear access to some gardens needs a long path, and may lead to bins being left out between collection days.

However, there is no indication of EV charging facilities, on-plot or freestanding on any drawing. VALP requires 1 EV point per house with drive or garage; flats (and parking courts?) should have at least 10% of parking bays with dedicated charging points and all other parking spaces provided with passive wiring to allow future charging point connection. This may mean that 'middle' bays, not adjacent to the house or its garage may not have a charging point. Similarly, none of the visitor bays around the perimeter are likely to have a point.

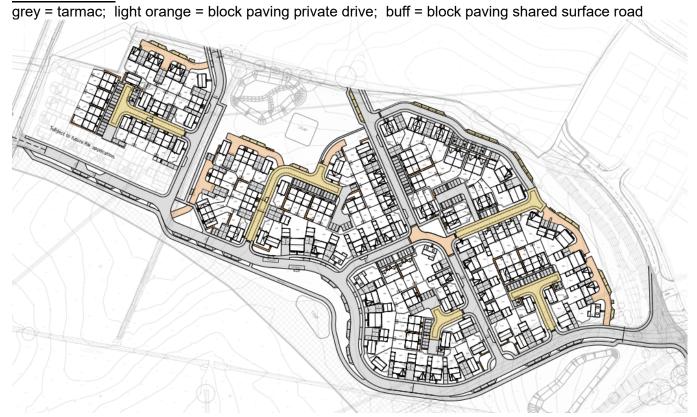
None of the Affordable Housing has a garage (but only 41 of the 92 Sale houses have one); only 5-bed houses have double garages, and a number of single garages are paired between plots. The majority of Affordable houses have parking bays at the front at right angles to the kerb, not an attractive aspect of the street scene

#### Play areas

There are two LEAPs in this phase, and a NEAP; there is also a LEAP in Phase 1 but none in Phase 3. No details are provided. Drawing is taken from 19/00148/AOP to give whole site information.



#### Road surfaces:





#### Waste & Recycling

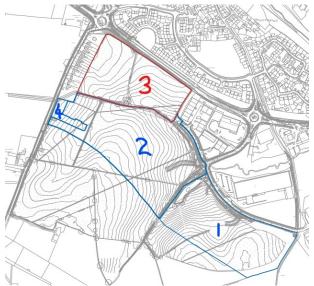
W&R's response to Phase 1 included the following:

All two wheeled bin push/pull distances must be no greater than 15 metres for collection crews and no greater than 25 metres for residents. The Waste Collection Authority's standard collection style is a kerbside collection, with bins presented at the individual property boundaries in a position which is visible and safely accessible from the public highway or road transited by the collection vehicle. "Bin Collection Points"/Waste Presentation Points are not the preferred solution and cause problems for and between neighbours and collection issues for the waste collection crews

Where a bin lorry cannot go (or where reversing in or out for any distance would be required) bin collection points are designated, where residents must take their bins for emptying. On this phase there are 11 collection points serving 29 dwellings, and haul distances vary from 7m to 34m for residents (5 are 25m or over) and 6m to 15m for operatives (3 are 15m)

#### 3. 24/01966/ADP

Submission of details reserved matters for **Phase 3** for the erection of 134 dwellings along with landscaping, garages, roads, and all ancillary works pursuant to outline planning permission 19/00148/AOP (Outline Planning Application (with all matters other than means of access reserved) for a residential development of up to 420 dwellings (including affordable housing), and associated infrastructure including provision of open space (including formal playspace); car parking; new pedestrian and cycle linkages; landscaping and drainage works (to include SuDS attenuation) and two new accesses off Osier Way and one new access off Gawcott Road. Includes demolition of the existing pigsty)





Phase 3 boundary (red) and Phase 2 (blue)

Phase 3 layout plan

The Phase 3 site is bounded to the north by the bypass, the east by the Swan Business Park, to the south by Phase 2 and to the west by the rear gardens of the Gawcott Fields houses.

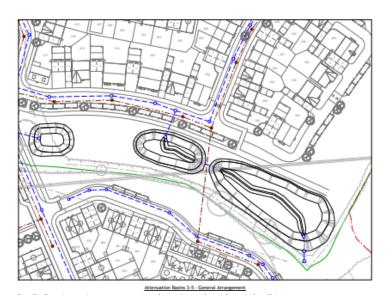
#### Affordable Housing

The social housing is divided into Affordable Rent (33, blue) and Shared Ownership (14, orange) and is in acceptably small groups (a combined map of both Phases has been created (see p.6 of the report for the full picture); there are no Affordable units in Phase 4).

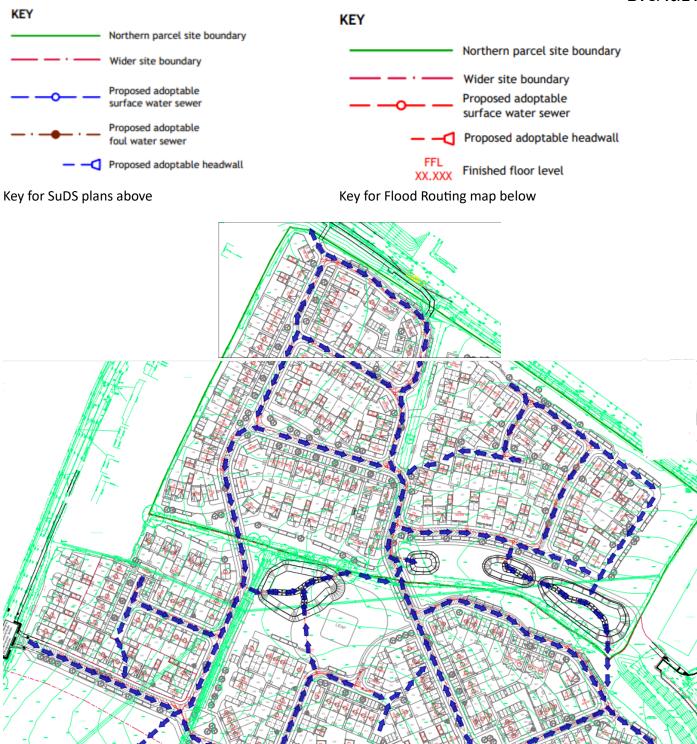


### Attenuation (SuDS) and flooding





SuDS plan for attenuation basins in this Phase



Flood routing map (section of combined Phase 2 & 3 map)

#### Design

The houses are plain, very much like the previous phase, see street scenes below, p.21, with some detailing under the eaves and a soldier course lintel over the windows. See examples above on p.8.

The majority of houses with chimneys are corner plots, and the majority of houses facing the bypass and along the southern edge are to be rendered.

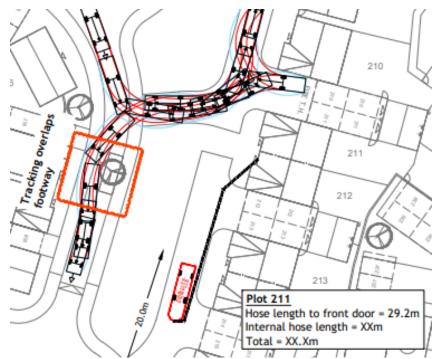
#### External Materials and Focal Buckingham Spaces



Again, not one of the Affordable Houses has a star of either colour against it.

#### Fire engine tracking

A combined Phase 2/Phase 3 drawing has been submitted to show that a DB32 fire engine (8.68m long) can negotiate the more awkward corners and access the majority of houses. Where this is not possible, the diagram includes required hose length from the nearest point, but this doesn't give the amount of hose left in the appliance, so there is no saying whether the length is adequate. The longest distance from engine to front door on this phase is 29.2m. A standard fire engine hose is 23m. long (London Fire Brigade).



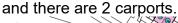
Sample section of Tracking plan

#### **Parking**

There is an exact match between provision and calculated requirement, see table below but note the comment about 'available spaces', and as before, the social housing has frontage blocks of bays, while Sale housing has a garage and/or driveway parking. Visitor parking is mainly around the perimeter.

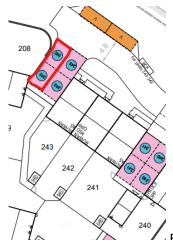
Again, there is no indication of EV charging facilities, on-plot or freestanding, or for visitors who might want to charge up before the journey home.

Again, none of the Affordable Housing has a garage but 52 of the 87 Sale houses do have one,



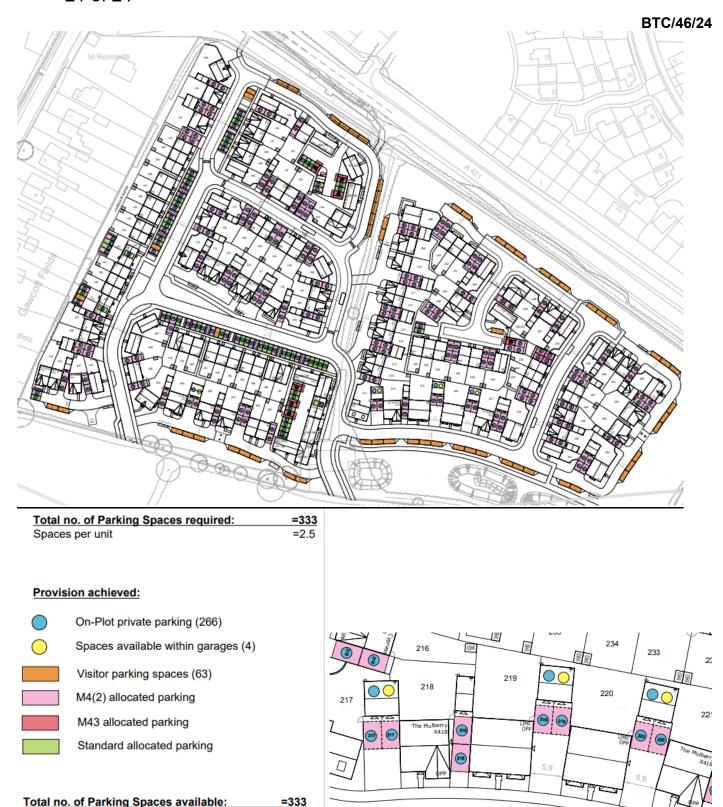


A street scene of parked cars, and a parking court



Plot 242 probably has no EV charging point or surveillance over its parking bays (outlined in red)

Spaces per unit



Plots 217, 219 & 220 are 5-bed houses with double garages.

5-bedroom houses have a double garage and two driveway spaces (although in the example illustrated, another two driveway spaces could be used). Only 3 spaces are per parking guidelines so one garage space is marked as 'available', see above, but is included in the total 'required' by calculation. This is an odd way of calculating provision as the space could be considered 'gratis' and 4 bays provided elsewhere to make the correct total.

=2.5

#### Play areas

There are no play areas in Phase 3.

#### Road surfaces:





#### Waste & Recycling (refer to standards in Phase 2 section, p.14.

Where a bin lorry cannot go (or where reversing in or out over a long distance would be required) bin collection points are designated, where residents must take their bins to for emptying. On this phase there are 19 collection points serving 51 dwellings, and haul distances vary from 7m to 33m for residents (3 are 25m or over) and 5m to 22m for operatives (3 are 15m or more) However this does not take account of exceptionally long rear access paths such as this for #242:



- unless the bins are to be housed in the parking bay.



# Full Council Monday 29th July 2024

Contact Officer: Steve Beech, Compliance and Projects Manager

#### **Bank and CCLA Signatories**

#### 1. Recommendations

- 1.1. It is recommended that Members confirm that Cllrs Anja Schaefer, Fran Davies, Mark Cole, Robin Stuchbury, and Lisa O'Donoghue are to remain as Bank Signatories.
- 1.2. It is recommended that Members confirm that:
  - 1.2.1 Cllrs Anja Schaefer and Fran Davies are to be signatories to the CCLA account.
  - 1.2.2 The Town Clerk, Ms Claire Molyneux, is to remain as a signatory to the CCLA account.
  - 1.2.3 Any other existing signatories are to be removed from the CCLA account.
- 1.3. It is recommended that Members confirm (for the purposes of the CCLA change of signatory form) that:
  - 1.3.1 The authoriser in section 4 of the CCLA form, Ms Claire Molyneux, as the Town Clerk of Buckingham Town Council, is authorised to make the signatory amendments.

#### 2. Background

2.1. This is being discussed because this Council holds cash deposits with Lloyds Bank plc and CCLA (Churches, Charities and Local Authorities Investment Management Limited) and to ensure that an up-to-date record is made of the relevant authorised signatories.